

Caroline James
Pembrokeshire Coast National Park
Authority
Llanion Park
Pembroke Dock
Pembrokeshire
SA72 6DY

Eich cyfeirnod
Your reference

PE001

Ein cyfeirnod
Our reference

DH

Dyddiad
Date

6 July 2022

Llinell uniongyrchol
Direct line

0300 0256004

Ebost
Email:

scheduledmonuments@gov.wales

Dear Caroline James,

**ANCIENT MONUMENTS AND ARCHAEOLOGICAL AREAS ACT 1979
APPLICATION FOR SCHEDULED MONUMENT CONSENT
CAREW CASTLE (PE001)**

1. Introduction

1.1 Thank you for your application of 28 March 2022, on behalf of Pembrokeshire Coast National Park Authority, to Cadw for scheduled monument consent for localised rebuilding, stitching, re-pointing and lintel replacement to central section of south wall to north range/Perrot's wing. Replacement lintel to first floor window at east end of south wall at the above scheduled monument.

1.2 Cadw is a Department within the Welsh Government that undertakes the statutory functions of the Welsh Ministers in determining applications for scheduled monument consent.

1.3 Each application for scheduled monument consent is considered on its own merits in accordance with *Conservation Principles for the Sustainable Management of the Historic Environment in Wales* ([Conservation Principles](#)) and Annex A of *Technical Advice Note 24: The Historic Environment (TAN 24)*. In particular, TAN 24 explains that the main purpose of scheduling is to ensure the preservation of ancient monuments and, when considering an application for scheduled monument consent, there is a presumption against proposals which would involve significant alteration or cause damage or which would have a significant impact on the setting of remains.

2 Assessment

2.1. Your application and supporting documentation has been assessed by our Regional Inspector of Ancient Monuments who has recommended that conditional scheduled monument consent should be approved for work within the North Range / Perrot's Wing including (i) upper level of west end of south wall – localised rebuilding of parapet with stitching and capping above upper window, remove cracked render and repoint locally above lintel to lower window (ii) first floor level window in east end of south wall - replacement of existing 2 no. timber lintels using concrete with stainless

steel reinforcement. The reasons for the Inspector's conclusions are set out in **Annex A** of this letter.

2.2. I have carefully considered the impact of the proposed development on the scheduled monument and its setting in light of the advice that I have received from our Regional Inspector of Ancient Monuments. I have no reason to disagree with the advice of our Regional Inspector and am satisfied that his recommendation is consistent with the objectives of Conservation Principles and TAN 24.

3. Decision

3.1. Accordingly, I hereby approve conditional scheduled monument consent for the proposed works as outlined in section 1.1.

3.2. In reaching this decision, I have taken into account the requirement of sections 3 and 5 of the Wellbeing of Future Generations Act. I consider that this decision is in accordance with the Act's sustainable development principle through its contribution towards the Welsh Ministers' well-being objective of *A Wales of vibrant culture and thriving Welsh Language*.

3.3. Any development control issues associated with wider development will be a matter for any application for planning permission. It is the responsibility of the applicant to establish whether any further approval or consents are required for the proposed development.

4. Proposed Conditions

4.1. The following proposed conditions are intended to protect the monument from damage or significant alteration as set out in TAN 24: *The Historic Environment* and to ensure that details of the project are archived.

- a) The applicant shall provide Cadw with reasonable advance notice of commencement of works on site and shall afford access at all reasonable times to any Cadw official or archaeologist nominated by Cadw to monitor progress of the works;
- b) The approved works shall be carried out strictly in accordance with the application form, plans and documents as listed below. No variations are permitted unless they have been authorised in advance, in writing by Cadw;

Number	Document / plan	Reference Number (if applicable)	Date
1	SMC application form signed by Caroline James and dated 28/03/2022		28/03/2022
2	Location Plan CCTP(L)-01		28/03/2022

3	Proposed CCTP(P)-06		28/03/2022
4	Proposed Location 6 Repairs 10131_SK01_P1		28/03/2022
5	Carew GF Plan 2265-D01		28/03/2022

- c) The approved works shall be carried out strictly in accordance with a 'Method Statement' to be submitted in advance and formally approved in writing by Cadw before work commences. The 'Method Statement' shall be adhered to throughout the project and any variations shall be approved by Cadw prior to works commencing;
- d) The Method Statement shall provide for:

	INFORMATION REQUIRED	Date when information required
1	Details of removal of existing lintels and insertion of replacement lintels	Before work commences.
2	Details of free standing scaffold	Before work commences

- e) Cadw shall be invited to attend a site meeting within the first five working days of commencement of the project to review the programme, submitted method statement and arrangements that have been established for archaeological mitigation/building recording;
- f) That Cadw's inspector is to approve a trial panel of mortar mix and pointing style before full repointing is undertaken;
- g) That upon completion of the project the applicant shall produce a completion report including:
- An annotated photographic record detailing the site before, during and after works took place
 - A brief written account of the work undertaken including mortar mix used, any significant issues identified during the works, alterations to the consented works and the rationale behind such decisions.
 - Final versions of any amended plans and elevations as worked upon.
 - The draft should be sent to Cadw in digital format for approval within 25 working days of the works being completed; and
- h) Any historic or archaeological features not previously identified which are revealed when carrying out the works shall be retained in situ and reported to Cadw within two working days. Works shall be halted in the area/part of the site affected until provision has been made for retention and/or recording of the feature by a suitably qualified archaeologist in accordance with details submitted to and approved in writing in advance by Cadw.

5. Compliance

5.1. Where a condition requires approval or any contact with Cadw you are advised to contact Louise Mees by email scheduledmonuments@gov.wales.

5.2. When all work has been completed and the conditions have been discharged, please complete and return the 'completion notice' at **Annex B** to Cadw. Section 2(6) of the 1979 Act provides that non-compliance with a condition attached to a grant of scheduled monument consent shall be an offence.

5.3. By virtue of Section 4 of the 1979 Act, if no works to which this consent relates are executed or started within 5 years from the date of this letter, the consent shall cease to have effect at the end of that period (unless it is revoked in the meantime).

5.4. This letter does not convey any approval or consent required under any enactment, bylaw, order or regulation other than Section 2 of the Ancient Monuments and Archaeological Areas Act 1979. It is the responsibility of the applicant to obtain any such approval or consent where necessary.

6. Mechanism for Challenge

6.1 Section 55 of the 1979 Act explains that if you are aggrieved by the decision given in this letter, you may challenge its validity by applying to the High Court within six weeks from the date of my decision. Furthermore, the legislation explains that the grounds on which an application may be made to the Court are;

- a) that my decision is not within the powers of the Act (i.e. that I have exceeded the powers available under the Act); and
- b) that any of the relevant requirements set out in the Act have not been complied with and that your interest has been substantially prejudiced by the failure to comply.

The 'relevant requirements' mentioned above are defined in Section 55 of the 1979 Act and it is advisable to seek legal advice before taking any action.

6.2. Should you have any queries please do not hesitate to contact me.

6.3 Finally, please note that your personal data is managed in compliance with the [General Data Protection Regulations](#).

Yours sincerely,

Denise Harris

Casework Manager

under authority of the Deputy Minister for Arts and Sport, and Chief Whip, one of the Welsh Ministers

**ANCIENT MONUMENTS AND ARCHAEOLOGICAL AREAS ACT 1979
APPLICATION FOR SCHEDULED MONUMENT CONSENT
CAREW CASTLE (PE001)**

INSPECTOR'S ADVICE

1. Policy Context

- 1.1 An application for scheduled monument consent (SMC) is considered on its own merits in accordance with *Conservation Principles for the Sustainable Management of the Historic Environment in Wales* ([Conservation Principles](#)) and Annex A of *Technical Advice Note 24: The Historic Environment (TAN 24)*. In particular, TAN 24 explains that the main purpose of scheduling is to ensure the preservation of ancient monuments and, when considering an application for SMC, there is a presumption against proposals which would involve significant alteration or cause damage, or which would have a significant impact on the setting of remains. Therefore, applicants are expected to demonstrate that no practicable alternative route or location, avoiding the scheduled area, exists and that the need to undertake works outweighs the presumption in favour of the protection of the scheduled monument.
- 1.2 The Welsh Government's six principles for sustainable management of the historic environment in Wales are also used as a guide when considering applications for scheduled monument consent. These are:
- Historic assets will be managed to sustain their values.
 - Understanding the significance of historic assets is vital.
 - The historic environment is a shared resource.
 - Everyone will be able to participate in sustaining the historic environment.
 - Decisions about change must be reasonable, transparent and consistent.
 - Documenting and learning from decisions is essential.

2. [Carew Castle, PE001.](#)

- 2.1 The monument consists of the remains of a castle, dating to the medieval period. The castle is situated on a low ridge which commands a crossing point of the Carew River at its tidal reach and was first established, on the site of earlier prehistoric and later fortifications c 1100 by Gerald of Windsor. Subsequently it was held by the de Carew family who constructed the late thirteenth-early fourteenth century building present today which has seen later modifications and additions. It comprises three towered ranges set about a courtyard, with a walled forecourt to the east beyond which is the remains of an outer court. The great hall is in the western range, flanked by two great towers that rise above spurred bases. The chapel is in a polygonal tower projecting into the forecourt. In 1480 the castle was disposed of by Sir Edmund Carew to Rhys ap Thomas who had supported Henry Tudor (Henry VII) after his landing at

Milford Haven. The castle was then remodelled into a comfortable Tudor palace with additions intended to achieve a more contemporary, uniform and decorative whole. A small gatehouse was built leading into the outer ward at this time. The downfall of Rhys ap Thomas's descendants meant that in 1558 the castle was granted by the crown to Sir John Perrot. He removed the castle's northeast tower and north curtain to construct a great north range of five rooms, the second floor of which is occupied by a gallery over 40m in length; the façade of this building is typically Elizabethan. Extensive gardens and orchards were developed around the castle particularly to the east where the main approach was through grassy courts with gardens to either side. A walled garden survives together with earthworks of both gardens and buildings, including the sites of ox-houses. West of the castle are the remains of a terraced garden facing the river and earthworks thought to include the sites of lime kiln, stables and a small dock or landing-stage. The castle was refortified during the Civil war and a low bank outside the middle gatehouse is the remains of an angular redan for artillery, south of the castle a broad L-shaped ditch may also relate to this period. Sir John Perrot had been convicted of treason in 1592 and the castle subsequently let out to tenants, the resulting general decline led to its final abandonment about 1686.

This application for SMC proposes works to parts of the North Range / Perrot's Wing.

The heritage values of Perrot's Wing are summarised below:

Evidential Value:

Elizabethan wing built over the north-east tower and northern curtain wall of 13th and earlier 14th century masonry castle of Sir Nicholas de Carew. The vast range consisted of five great rooms with one 40m long gallery at second floor level. The mullioned and transomed windows are a classic feature of this period.

Historic Value:

Magnificent wing built by Sir John Perrot, to whom the castle was granted by the crown in 1558 after the downfall of Rhys ap Thomas' descendants.

Aesthetic Value:

Carew Castle is one of the most impressive castles in South West Wales. The typically Elizabethan wing with its impressive façade of windows is an iconic view of this site.

Communal Value:

Public access is provided by Pembrokeshire Coast National Park who maintain this popular castle.

3. The Application

- 3.1 This application for scheduled monument consent involves work within the North Range / Perrot's Wing including (i) upper level of west end of south wall – localised rebuilding of parapet with stitching and capping above upper window, remove cracked render and repoint locally above lintel to lower window (ii) first floor level window in east end of south wall - replacement of existing 2 no. timber lintels using concrete with stainless steel reinforcement.

4. Assessment

- 4.1** The proposed works will address areas of the North Range / Perrot's Wing identified as suffering from deterioration of historic fabric and modern lintels previously inserted to stabilise window openings. Without intervention, these areas are vulnerable to further deterioration and partial collapse. Therefore, the proposed works will sustain the above listed evidential and aesthetic values of the monument, particularly retaining important architectural features of the Elizabethan phase of the castle.

5. Recommendation

- 5.1** I recommend that scheduled monument consent is granted, subject to the following conditions:

6. Proposed Conditions

- 6.1** The applicant shall provide Cadw with reasonable advance notice of commencement of works on site and will afford access at all reasonable times to any Cadw official or archaeologist nominated by Cadw to monitor progress of the works.
- 6.2** The approved works shall be carried out strictly in accordance with the application form, plans and documents as listed below. No variations are permitted unless they have been authorised in advance in writing by Cadw.

Number	Document / plan	Reference Number (if applicable)	Date
1	SMC application form signed by Caroline James and dated 28/03/2022		28/03/2022
2	Location Plan CCTP(L)-01		28/03/2022
3	Proposed CCTP(P)-06		28/03/2022
4	Proposed Location 6 Repairs 10131_SK01_P1		28/03/2022
5	Carew GF Plan 2265-D01		28/03/2022

- 6.3** The approved works shall be carried out strictly in accordance with a 'Method Statement' to be submitted in advance and formally approved in writing by Cadw before work commences. The 'Method Statement' shall be adhered to throughout the project and any variations shall be approved by Cadw prior to works commencing.
- 6.4** The Method Statement shall provide for:

	INFORMATION REQUIRED	Date when information required
--	-----------------------------	---------------------------------------

1	Details of removal of existing lintels and insertion of replacement lintels	Before work commences.
2	Details of free standing scaffold	Before work commences

- 6.5 Cadw shall be invited to attend a site meeting within the first 5 working days of commencement of the project to review the programme, submitted method statement and arrangements that have been established for archaeological mitigation/building recording.
- 6.6 That Cadw's Inspector is to approve a trial panel of mortar mix and pointing style before full repointing is undertaken.
- 6.6 That upon completion of the project the applicant will produce a completion report including:
- An annotated photographic record detailing the site before, during and after works took place
 - A brief written account of the work undertaken including mortar mix used, any significant issues identified during the works, alterations to the consented works and the rationale behind such decisions.
 - Final versions of any amended plans and elevations as worked upon.
 - The draft should be sent to Cadw in digital format for approval within 25 working days of the works being completed.
- 6.16 Any historic or archaeological features not previously identified which are revealed when carrying out the works shall be retained *in situ* and reported to Cadw within two working days. Works shall be halted in the area/part of the site affected until provision has been made for retention and/or recording of the feature by a suitably qualified archaeologist in accordance with details submitted to and approved in writing in advance by Cadw.

Name of Inspector: Louise Mees

Date: 30/06/2022

COMPLETION NOTICE**Name of Monument: CAREW CASTLE****Monument Number: PE001**

Conditions	Date	Signature
Completion of works on site		
<p>That upon completion of the project the applicant shall produce a completion report including:</p> <ul style="list-style-type: none">• An annotated photographic record detailing the site before, during and after works took place• A brief written account of the work undertaken including mortar mix used, any significant issues identified during the works, alterations to the consented works and the rationale behind such decisions.• Final versions of any amended plans and elevations as worked upon.• The draft should be sent to Cadw in digital format for approval within 25 working days of the works being completed;		

Applicant Name:

Signature:

When all work has been completed and the conditions have been discharged, please complete and return this completion notice to Cadw at scheduledmonuments@gov.wales